# Outcome Document of UN LDC IV: Framework Issues and Strategic Concerns

Debapriya Bhattacharya
Distinguished Fellow
Centre for Policy Dialogue (CPD)
<debapriya.bh@gmail.com>

New York, 22 March 2011

**T1** Toshiba, 22/03/2011

## STRUCTURE OF THE PRESENTATION

- I. Draft IPoA: Framework Issues
- II. Draft IPoA: Review of Contents
- III. Implementation Challenges

#### I. Draft IPoA: Framework Issues

- 1. Performance of the LDCs in the post-BPoA period
- 2. Lessons learnt National and Global
- 3. Structural change, MDGs and Graduation
- 4. Going Beyond "Business as Usual"

#### I. Draft IPoA: Framework Issues

- Analytical Issues
- 1. interfacing with ongoing global initiatives
- 2. focusing on productive capacity
- 3. addressing specific vulnerabilities of certain countries
- 4. specific tools of delivery for concrete targets
- 5. issues of external economic and environmental shocks

#### I. Draft IPoA: Framework Issues

- Analytical Issues
- 6. role of new global actors, instruments and cooperation modalities
- 7. positive incentives for graduation
- 8. collateral domestic reform agenda
- 9. time horizon and timeline of new partnership
- 10. follow up and monitoring mechnism

### **Objectives**

- Enable half the number of LDCs to graduate from the category by 2020
- Halve the proportion of people living in poverty and suffering from hunger by 2015 (in line with MDG) and achieve 75 percent reduction by the end of the implementation of the PoA
- Promote human dignity, ensure human security and foster inclusive human and social development and gender equality, the empowerment of women, and women's full enjoyment of all human rights
- Build viable national productive capacity through structural transformation
- Reverse LDCs' marginalization through their effective integration into the global economy
- Achieve at least 7 percent of GDP growth per annum and increase the investment to GDP ratio to 25 per cent over the decade
- Strive to generate and sustain full and productive employment and decent work for all, particularly for women and youth
- Enhance national resilience of LDCs to economic, social, environmental vulnerabilities
- Strengthen the capacity of Government to create an enabling environment for accelerated and sustainable economic and social development in LDCs
- Enhance developmental and good governance at all levels
- Address development and security challenges

Area	a	BPoA	IPoA (Draft)	
Artic	cles	116	144	
Prin	ciples	05	07	
		-An integrated approach	-Country ownership and leadership	
		-Genuine partnership	-An integrated approach	
		-Country ownership	-Genuine partnership	
		-Market considerations	-Balanced role of the states and market	
		-Result orientation	considerations	
			-Result orientation	
			-Security and solidarity	
			-Equity	
Prior	rity	- Fostering a people-centred policy framework	-Productive capacity	
area:	s for	- Good governance at national and international	-Agriculture, food security and rural	
actio	on	levels	development	
		- Building human and institutional capacities	-Commodities and trade	
		- Building productive capacities to make	- Human and social development, gender	
		globalization work for LDCs	equality and empowerment of women	
		- Enhancing the role of trade in development	- Multiple Crises and other Emerging	
		- Reducing vulnerability and protecting the	Challenges	
		environment	- Financial resources for development and	
		- Mobilizing financial resources	capacity building	
		Deb Bhattacharya: On Draft Outcom	e Good governance at all levels 7	

Issue	BPoA	Draft IPoA	
Review of Implementation of	X	✓	
earlier PoA	<b>A</b>		
Number of Goals and Targets	30	50	
Priority Areas of Action	Included in Commitments	Addressed directly	
Joint Actions by LDCs and	X	_	
DPs	Λ	•	
		Separate section devoted to	
C d d. C a	Addressed only under one	the issue (in addition to	
Graduation and Smooth	priority area (i.e. Enterprise	addressing under the Priority	
Transition of LDCs	Development)	Area on Financial resources for	
		development and capacity building)	

### Priority Area Wise Goals and Targets

#### **Productivity Capacity**

- •Increase value addition in natural resource-based industries by 50 per cent;
- •Diversify into at least 2 value-added sectors or new and dynamic sector products in each of agriculture, manufacturing and services sectors;
- •Strive to provide 100 % access to internet facilities by 2020;
- •Increase total primary energy supply per capita to the same level as other developing countries;
- •Double the share of electricity generated through renewable energy sources by 2020;
- •Achieve a 50 per cent increase in combined rail and paved road mileage by 2020.

#### Agriculture, Food Security and Rural Development

- •Make substantial progress toward halving the proportion of people suffering from hunger;
- •Increase investment in rural infrastructure by 50 percent;
- •Ensure access to national or regional emergency food stocks in all LDCs.

## Priority Area Wise Goals and Targets

#### **Commodities and Trade**

- Increase the share of LDCs trade in global trade from 1 percent to 1.5% by 2016 and to 2% by 2021;
- Broaden LDCs' export base by reducing export concentration ratio to 40 percent and reducing the share of the three most important exports in total exports;
- Provide stable, secure and predictable duty-free and quota-free market access on a lasting basis for all products originating in all LDCs.

#### Human and social development, gender equality and empowerment of women

- •Achieve universal access to primary education by 2020;
- •Achieve a 50 per cent improvement in levels of adult literacy by 2020, especially for women, and equitable access to basic and continuing education and training for all adults;
- •Eliminate gender disparities in primary, secondary and tertiary education by 2020;
- •Reduce the infant mortality rate to below 35 per 1,000 live births by 2020;
- •Reduce the under 5 mortality rate below 45 per 1,000 live births by 2020;
- •Reduce the maternal mortality rate by three-quarters of the current rate by 2020;
- •Reduce by half by 2020 the proportion of people who are unable to reach or to afford safe drinking water;

## Priority Area Wise Goals and Targets

#### Human and social development, gender equality and empowerment of women...cont'd

- •Increase the percentage of women receiving maternal and prenatal care by 60 per cent;
- •Reduce the spread of HIV/AIDS and the incidence of malaria and other major diseases;
- •Make accessible, through the primary health care system, reproductive health services as soon as possible and no later than the year 2020;
- •Build the educational and skills capacity of young people and achieve full and productive employment and decent work for young people;
- •Increase the provision of affordable housing and housing-related infrastructure;
- •By 2020, to have achieved a significant improvement in the lives of at least 100 million slum dwellers;
- •Halve, by 2020, the proportion of people without sustainable access to safe drinking water and basic sanitation;
- •Achieve equal access of women and girls to education, basic services, health care;
- •Accelerate effort to promote women's rights and gender equality;
- •Provide social protection to poor and vulnerable groups.

## Priority Area Wise Goals and Targets

#### Multiple Crises and other Emerging Challenges

- •Contain the adverse impact of exogenous shocks on growth and development;
- •Focus increased attention to mediation, conflict resolution and peacebuilding in the LDC's affected by conflicts;
- •Increase ODA disbursements to LDCs hit by exogenous shocks;
- •Increase the number of domestic instruments, including stabilization funds, revenue management legislation, that help smooth government spending over cycles.

#### Financial resources for development and capacity building

- •Raise domestic savings to at least 15 per cent of GDP by 2020;
- •Increase tax revenue to GDP ratio to at least 20 per cent by 2020;
- •Ensure the fulfilment of ODA commitments of the Brussels Programme of Action by 2013; increase ODA provided to LDCs to 0.25 per cent of DAC countries' GNI by 2015 with a target of increasing it to 0.40 per cent by 2020;
- •Increase the share of aid provided as budget support and ensure that aid is channelled through recipient-country systems;
- •Achieve sustainable debt ratios in all LDCs by 2020;
- •Strive for full cancellation of multilateral and bilateral debts owed by LDCs to creditors, both public and private;

## Priority Area Wise Goals and Targets

#### Financial resources for development and capacity building ...cont'd

- •Provide specific debt relief measures for LDCs which are not HIPC;
- •Promote a doubling of the share of FDI that is channeled to productive capacity building and infrastructure development in LDCs;
- •Institutionalize an Investment Preference Regime for LDCs;
- •Foster the development impact of remittances;
- •Launch specific initiatives such as co-development schemes that engages all stakeholders;
- •Developing countries that are in a position to do so should provide duty-free and quota-free market access for all products originating in all LDCs;
- •Increase the share of trade flows and financial flows between LDCs and other developing countries;
- •Earmark at least 100 additional scholarships annually for the students of each LDC to study science and information and communication technologies in other developing countries;
- •Increase number of LDCs ratifying or acceding to the United Nations Convention against Corruption and making progress in its implementation;
- •Ensure that all LDCs make information related to budgets and their execution publicly available, in accordance with their national legislation;
- •Increase participation of LDCs in relevant international fora; Deb Bhattacharya: On Draft Outcome UNLDC IV

## Priority Area Wise Actions in Draft IPoA

Duionity Ange		Actions			
Priority Areas	LDCs	DPs	Joint	Total	
Duo du ativo apparity	12	14	13	39	
Productive capacity	(30.8)	(35.9)	(33.3)	(100)	
A amigustry on decay with and my mal days along mont	5	4	8	17	
Agriculture, food security and rural development	(29.4)	(23.5)	(47.1)	(100)	
Commodities and trade	6	21	6	33	
Commodities and trade	(18.2)	(63.6)	(18.2)	(100)	
Human and social development, gender equality and		28	0	66	
empowerment of women		(42.4)	(0.0)	(100)	
Multiple Crises and other Emerging Challenges	14	19	8	41	
Multiple Crises and other Emerging Challenges	(34.1)	(46.3)	(19.5)	(100)	
Financial resources for development and capacity building		53	11	84	
		(63.1)	(13.1)	(100)	
Good governance at all levels		3	4	11	
		(27.3)	(36.4)	(100)	
Total for all priority areas		142	50	291	
		(48.8)	(17.2)	(100)	

Note: Figures in parentheses afterperhantages of: 10w Dotals Outcome UNLDC IV

## Relevance of Goals & Targets for MDG Attainment

S1.	Priority Areas of Action	No. of Goals and Targets	Relevance for MDGs
1	Productive capacity	06	Important for poverty and other MDGs
2	Agriculture, food security and rural development	03	Have direct impact on poverty related MDG attainment
3	Commodities and trade	03	Indirect contribution to MDG attainment
4	Human and social development, gender equality and empowerment of women	17	Directly related to Health and Education related MDGs
5	Multiple Crises and other Emerging Challenges	04	Important to attain MDGs in the context of poverty and climate change
6	Financial resources for development and capacity building	14	Relevant for MDG on Development Partnership
7	Good governance at all levels  Deb Bhattacharya: On Di	03 aft Outcome UNLDC	Important for attainment of all MDG related targets

- How much the analytical and operational concerns have been addressed?
- Concrete deliverables Consolidation and incremental?
- Empirical consistency of the targets?
- Underdeveloped issues?
- Coherence of policies development partners?
- Detail action plan vs national/contextual realities?
- Use of creative formating

# III. Implementation Challenges: (a) Resources

Area	Benchmark	Draft IPoA	Comments	
	(2008)	Target		
ODA (% of DAC GNI)  Share of FDI to LDCs	0.09% (USD 38.4 bln) 5.1%	•	- Based on the 2008 GNI, ODA to LD will have to be USD 168 bln by 2020 to reach 0.4% (calling for an average annu- flow of USD 17 bln).  -Past trend suggests that doubling the share of FDI to LDCs may be achieved -Challenging part would be to channel FDI in employment generating productive sectors with higher value addition	
Invest – GDP Ratio	23.2%	25% (2020)	-Regional disparities in the context of infrastructural gap and supply-side constraints will need to be adequately addressed to attain this goal	

Deb Bhattacharya: On Draft Outcome UNLDC IV

# III. Implementation Challenges: (a) Resources

Area	Benchmark	Draft IPoA	Comments
	(2008)	Target	
Tax – GDP Ratio	12.6%	20% (2020)	-To achieve this target by the end of 2020 the tax revenue collection of LDCs will need to be at least 3.7 times of that of 2010 -This may require favourable reform and administrative efforts from the LDCs
Domestic Savings – GDP Ratio (excluding oil exporting countries)	14%	15% (2020)	-Between 2001 and 2008, the share grew by 5 percentage points (from 9% to 14%)Given the trend, the target seems to be on the lower side

Issue	BPoA	Draft IPoA	Comments
Role of the UN System	Dedicated sub-section on the role of UN System as a wholeissue	Merged within the texts on national, regional & global level initiatives	A dedicated section/sub- section could add greater emphasis on the issue
National Level	Existing review mechanisms by DPs, in the context of mobilizing external resources for LDCs, should continue	DPs urged to establish internal review mechanisms with full involvement of LDCs	Though an encouraging proposal, the viability lies in the intention of the DPs to become subject to external scrutiny

Issue	BPoA	Draft IPoA	Comments
	Periodic monitoring and review of progress of PoA implementation	Biennual review of PoA implementation	D-IPoA focuses on predictability by specifying review interval. However, will it be an extra burden on the stakeholders?
Regional Level	UN should take note of capacity strengthening needs of regional commissions in undertaking subregional and regional follow-ups	This provision is missing in the D-IPoA	Text of the D-IPoA needs to be revisited in this context

Issue	BPoA	Draft IPoA	Comments
		In addition to that, D-IPoA	
		calls for period review at the	
		Annual Ministerial Review	
		UNGA called upon to consider	
	UNGA should	conducting regular high-level	Emphasises upon
	monitor	triennial comprehensive reviews	enhanced regularity
Global Level	implementation of	of the PoA	and further
	PoA under specific	UN-OHRLLS should	intensification in the
	item on its agenda	undertake a global campaign	review process
		for "Partnership against	
		Poverty in LDCs" in	
		cooperation with the UN	
		system organisations	

• Istanbul Review Forum?

• Independent Review Mechanism?

## III. Implementation Challenges: (c) Political Commitment

# On the part of

- LDC Governments
- Development Partners
  - G20
- International Development Agencies
- Media
- CSOs

# Thank You